

William Shore Memorial Pool District



2013 Budget

Prepared By:

Steven D. Burke Executive Director

Charlie McClain
District Accountant

Tammy Sullenger
District Clerk

William Shore Memorial Pool District Finance Committee and Citizens Advisory Committee

Seth Leighton *Aquatic Manager*

Leah GouldAssistant Aquatic Manager

TABLE OF CONTENTS

SECTION 1: EXECUTIVE DIRECTOR'S BUDGET MESSAGE	<u>5</u>
Introduction	
DIRECTOR'S COMMENTS	5
2012 HIGHLIGHTS	
2013 DISTRICT STRATEGIC GOALS AND PRIORITIES	
BUDGET SUMMARY	8
SECTION 2: AWARDS AND AUDITS	c
BUDGET AWARDS	
SECTION 3: DISTRICT PROFILE AND ORGANIZATION	
HISTORY OF WILLIAM SHORE MEMORIAL POOL DISTRICT	
DISTRICT PROFILE	
CITIZEN ADVISORY COMMITTEE	
DISTRICT ORGANIZATIONAL CHART	
MISSION STATEMENT AND STRATEGIC PRIORITIES	13
SECTION 4: BUDGET PROCESS AND FINANCIAL POLICIES	14
Basis of Budgeting	14
BUDGET PROCESS	14
BUDGET STRUCTURE	
OPERATING BUDGET POLICIES	
BUDGETARY CONTROL POLICIES	
REVENUE POLICIES	
Investment Policy	
DISTRICT FUNDS	
DEBT MANAGEMENT POLICIES	17
SECTION 5: BUDGET SUMMARY	19
DISTRICT FUND BALANCES	19
BUDGET REVENUE BY CATEGORY (ALL FUNDS)	20
BUDGET EXPENDITURES BY CATEGORY (ALL FUNDS)	21
SECTION 6: GENERAL FUND	22
GENERAL FUND BALANCES	
2013 GENERAL FUND REVENUE	
2013 GENERAL FUND EXPENDITURE	
SECTION 7: CAPITAL IMPROVEMENT FUND	
2013 CAPITAL IMPROVEMENT FUND REVENUES	
2013 CAPITAL IMPROVEMENT FUND EXPENDITURES	33
SECTION 8: CAPITAL IMPROVEMENT PLAN	34
CAPITAL IMPROVEMENTS	34
THE DISTRICT CAPITAL IMPROVEMENT PLAN	
2013 CAPITAL IMPROVEMENT PLAN PROJECTS BUDGET	35
SECTION 9: TAYING ALITHORITY	37
SECTION 9: TAXING AUTHORITY DISTRICT STATUTORY TAXING CAPACITY	37
HISTORICAL PROPERTY TAX FOR DISTRICT AND ALL LEVY AMOUNTS	
2013 LEVY	
SECTION 10: LONG TERM DEBT	
DEBT MANAGEMENT POLICY	
DISTRICT STATUTORY DEBT LIMITS AND AVAILABLE CAPACITY	39

SECTION 11: PERSONNEL	40
GLOSSARY OF TERMS	41
TABLE OF OUADTO AND ODABUG	
TABLE OF CHARTS AND GRAPHS	
CHART 1: 2013 SUMMARY OF BUDGET BY FUND	
CHART 2: BUDGET PROCESS TIMELINE	
CHART 3: FUND BALANCES BY YEAR	
CHART 4: FUND BALANCE BY YEAR GRAPH (ALL FUNDS)	
CHART 5: 2013 REVENUE BY CATEGORY (ALL FUNDS)	
CHART 6: 2013 REVENUE BY CATEGORY GRAPH (ALL FUNDS)	
CHART 7: 2013 EXPENDITURES BY CATEGORY (ALL FUNDS)	
CHART 8: 2013 EXPENDITURES BY CATEGORY GRAPH (ALL FUNDS)	
CHART 9: GENERAL FUND BALANCES BY YEAR	
CHART 10: GENERAL FUND BALANCES BY YEAR GRAPH	
CHART 11: 2013 GENERAL FUND REVENUE BY CATEGORY DETAILS	
CHART 12: 2013 GENERAL FUND REVENUE BY CATEGORY GRAPH	
CHART 13: YEARLY COMPARISON BETWEEN PROPERTY TAX REVENUE AND EARNED REVENUE	
CHART 14: GENERAL FUND EARNED REVENUE BY YEAR GRAPH	
CHART 15: EARNED REVENUE COMPARISON WITH WA STATE PARK DISTRICTS GRAPH	
CHART 16: GENERAL FUND REVENUE YEARLY COMPARISON BY CATEGORY	
CHART 17: 2013 GENERAL FUND EXPENDITURES BY CATEGORY DETAILS	
CHART 18: 2013 GENERAL FUND EXPENDITURE BY CATEGORY GRAPH	
CHART 19: GENERAL FUND EXPENDITURE YEARLY COMPARISON BY CATEGORY	
CHART 20: 2013 CAPITAL IMPROVEMENT FUND REVENUE	
CHART 21: 2013 CAPITAL FUND EXPENDITURES	
CHART 22: 2013 CAPITAL IMPROVEMENT FUND EXPENDITURE GRAPH	
CHART 23: 2013 CAPITAL IMPROVEMENT PROJECTS	
CHART 24: PROPERTY VALUES AND LEVY RATES BY YEAR	
CHART 25: LAWFUL AND ACTUAL LEVY RATES COMPARISON BY YEAR GRAPH	
CHART 26: DEBT LIMITS AND AVAILABLE CAPACITY	
CHART 28: EMPLOYEE CLASSIFICATION DETAIL	
CHART 29: FTE'S BY PERSONNEL CATEGORY YEARLY COMPARISON	4(

Section 1: Executive Director's Budget Message

INTRODUCTION

I respectfully submit to you the 2013 Budget for the William Shore Memorial Pool District (District).

The District budget serves three primary purposes: Formation of public policy, control of spending, and a written financial plan. It is a documented means of financial accountability to the public as the District aims to maintain high service levels at the lowest possible cost while addressing the Districts goals and priorities. The District's budget is balanced and in compliance with the provisions of the Park District Policy. All required hearings have been held or are scheduled with the appropriate notices provided.

DIRECTOR'S COMMENTS

As our nation and region continues to struggle under the financial pressures of an economy that is forecasted to see little to no growth, the District has fared better than many taxing districts but the trickle-down impact the under-performing economy is having on our community is very evident, both now and for the near future. Because of our current economic circumstances we are required to think how we can deliver the full range of our core public services to our District citizens more efficiently, using the innovative-minded employees and limited resources that we have on hand.

One bright spot with a slow economy is that public works projects are coming in lower then engineer's estimates and interest rates are at an all time low. To take advantage of these circumstances the District Board and myself decided to move forward with our energy improvement plan. We were able to accomplish the first phase of the project in 2012 and will do the final phase in 2013. In addition, we were awarded \$415,000 in energy grants for part of the project from the Washington Department of Commerce. After this project is complete we will have not only a financially stable pool facility but also an energy efficient and mechanically updated facility, which can serve our community for years to come.

Our 2013 spending plan was crafted with the priority to look beyond 2013 and create financial stability for the long term through increased cost saving measures in expenditures, strategic and targeted capital improvements, and expanding facility use and programs in the future. We are committed to prudent fiscal management and providing our District citizens with the highest quality facility and programs possible.

Since the District inception in 2009, the Board and staff have proactively monitored and adjusted the budget based on current indicators on our local and state economy, leading to changes in long-range plans and budget projections, reducing operating expenses, prioritizing capital projects and offering reductions in fees of certain community-wide programs. Cost containment measures implemented have worked effectively as total expenses are consistent with past performance and resulted in balanced budgets and healthy revenue levels which has been used to reduce the short term debt of the District.

As staff continues to monitor economic recovery forecasts, competition, and revenue trends, the 2013 proposed budget reflects only conservative increases in areas with proven growth.

2012 HIGHLIGHTS

The District uses four core functional areas as the starting foundation when we develop our current and future budget recommendations. These areas are:

- 1. Customer Service
- 2. Programming
- 3. Facilities
- 4. Administration

Based upon these core functions, the 2012 highlights are as follows:

CUSTOMER SERVICE

In 2012, the District simplified our membership plans and added the ability to purchase an annual membership, which is paid automatically on a monthly basis. We have also seen a dramatic increase of online registrations for lessons and classes thereby eliminating the time and expense of our staff doing the registrations.

PROGRAMMING

In 2012, the District moved away from utilizing the Red Cross programs for lifeguarding and swim lessons. This has enabled the District to keep our fee's down and do more in house training and certifications. The District is currently utilizing Star Fish Aquatics for lifeguard and CPR/AED training and certification. The District has two certified lifeguard instructors on staff.

Our swim lesson program continues to grow. In 2012, the District had over 2000 kids in the swim lesson program. We are currently updating our lesson instructor training program to increase our instructor's abilities and teaching techniques.

The District continues to participate with several organizations to provide specialized programing, including:

- United State Coast Guard
- Port Angeles Swim Club
- Port Angeles School District
- Olympic Medical Center
- Peninsula College

FACILITIES

In 2012 the District completed over \$479,000 in projects to upgrade our facility. The major project was the completion of phase one of the Energy Improvement Plan, which included:

- Replacement of the original pool piping in the tunnels
- Replacement of the original main water line for the building
- Replacement of the domestic hot and cold water lines to the locker rooms
- Replacement of the original sewer lines for the building
- Installed new overhead lighting for the pool area
- Installed new in water LED pool lighting
- Replaced two breaker subpanels in the office area and added low voltage controls for building lighting.
- Replaced shower tile and added new ADA Showers
- Painted the locker rooms and the pool area walls
- Add decorative tile in the pool area
- Installed new lockers in the locker rooms
- Replaced the entrance office cabinets and lighting

ADMINISTRATION

The District continued to spend a great amount of time finishing up the policy and procedures for the District and pool facility. Working in conjunction with the WCIA and other agencies we have established District policy and procedures for:

- Human Resources
- Risk Management
- Facility Operations
- Finance and Budget
- Maintenance and Capital Improvements

All of our policy and procedures are now online and available to the public for review. We have also produced an employee and supervisor handbook. All the board meetings and resolutions are now available online as well.

We also have increased our training for staff with nationally accredited training programs. We sent staff to the following training programs:

- Aquatic Facility Operators School
- Starfish Aquatics International
- Aquatic Exercise Association Certification (all our exercise instructors participated)
- Certified Pool Operator School
- Washington Recreation and Park Association Aquatic Management School
- Certified National Recreation and Parks Executive and Professional.

2013 DISTRICT STRATEGIC GOALS AND PRIORITIES

The Districts Strategic Plan is developed in five-year increments. The 2011-2016 Strategic Plan is divided into five Strategic Themes. Each year the District works at accomplishing objectives related to the goals established in each of the five Strategic Themes. While we desire to accomplish all the objectives as soon as possible, most objectives will take several years to accomplish. A comprehensive list of goals and objectives can be found in the 2011-2016 Strategic Plan and is available online at our website.

The William Shore Memorial Pool District Strategic Plan is composed of five strategic themes, which address our core functional area and maintain our strategic values. These themes are based upon work and input from the Citizens Advisory Committee, staff and customer surveys. Below are the relevant Strategic Plan goals and current objectives that will be focused on in 2013 and beyond:

STRATEGIC THEME #1: EXCEEDING CUSTOMER EXPECTATIONS

Objective #1: Provide diverse and innovative programs and events for all ages.

Objective #2: Develop consistent and exceptional customer service.

Objective #3: Develop and maintain positive cooperative relationships and partnerships.

Objective #4: Increase the use of certified instructors for programming.

STRATEGIC THEME #2: FINANCIAL STABILITY

Objective #1: Reduce reliance upon tax revenues.

Objective #2: Create and maintain adequate fund balance levels and provide for long-term stability.

Objective #3: Reduce operating costs and increase efficiencies.

Objective #4: Implement best practices in finance and accounting.

STRATEGIC THEME #3: SAFETY AND OPERATIONAL EXCELLENCE

Objective #1: Maintain a comprehensive administrative infrastructure.

Objective #2: Establish best practices of park and recreation districts.

Objective #3: Provide the safest possible environment for the public and District employees.

Objective #4: Increase safety awareness.

STRATEGIC THEME #4: TEAM DEVELOPMENT

Objective #1: Create a staff empowerment environment.

Objective #2: Align staff responsibilities to strengths and needs.

Objective #3: Provide growth and development opportunities.

STRATEGIC THEME #5: FACILITY AND ENERGY CONSERVATION STEWARDSHIP

Objective #1: Develop a District Comprehensive Maintenance Plan for the facility and equipment.

Objective #2: Develop and maintain a high quality facility that is reliable and energy efficient and is functional for current and future programing.

BUDGET SUMMARY

To remain economically stable, the District's long-term budget plan and the 2013 budget continue the Board's past philosophy and policy of positioning the District financially so that it can carefully move forward in some major capital projects along with a long-term plan to maintain and build reserves.

The 2013 total District budget is \$1,362,556 in revenue and \$1,593,130 in expenditures. The following is a breakdown by Fund:

Chart 1: 2013 Summary of Budget by Fund

Fund	Beginning Balance	2013 Revenue	2013 Expenditures	Ending Balance
General Fund (001)	\$205,364	\$756,000	\$735,150	\$226,214
Capital Improvement Fund (301)	\$427,000	\$606,566	\$857,980	\$175,586
Total	\$632,364	\$1,362,566	\$1,593,130	\$401,800

This proposed spending plan reflects a disciplined operating philosophy and a responsible maintenance strategy for our facility. The 2013 Budget highlights are:

- A 3% increase in revenue and expenditures above the 2012 annual budget.
- Anticipated receipt of loan proceeds, which will be used for capital improvements projects in 2013.
 Both the revenues and expenditure increases are in the Capital Improvement Fund. The majority
 of the Capital Improvement Fund revenue, \$500,000 is from a capital loan through the LOCAL
 program with the State of Washington to implement the recommendations of our Energy Audit
 performed in 2011 and will result in both energy savings and greater reliability and reduced
 expenditure in the operation and maintenance of the facility.

The District will continue the 2013 budget cycle with 3 salaried employees and 30 part time hourly employees, which calculate to a total of 13 Full Time Equivalents (FTE's).

ACKNOWLEDGEMENTS

This budget builds on our priorities and community values. Developing a budget is a shared effort that involves people throughout the District organization. I commend the Commissioners, Finance Committee, Pool Managers and our District Accountant for their hard work and commitment they have invested during this year's budget process. I encourage you to join me in thanking them for crafting a budget that establishes reasonable priorities for meeting the increasing demands on our resources.

I can assure you that we will do whatever needs to be done to continue providing quality services to our District residents, even if it requires some sacrifice.

I look forward to working with the Board of Commissioners in the coming year.

Respectfully,

Steven D Burke, AFO Executive Director

William Shore Memorial Pool District

Section 2: Awards and Audits

BUDGET AWARDS

GOVERNMENT FINANCE OFFICERS ASSOCIATION BUDGET AWARD

The Government Finance Officers Association is a nonprofit professional association serving over 17,600 government finance professionals throughout North America. The GFOA's Distinguished Budget Presentation Awards Program is the only national awards program in governmental budgeting. The William Shore Memorial Pool District 2013 Budget Report has been done to the GFOA Distinguished Presentation Budget Award standards and will be submitted to the GFOA to qualify for the 2013 Distinguished Budget Presentation Award.



WASHINGTON STATE FINANCE OFFICERS ASSOCIATION BUDGET AWARD

The Washington State Finance Officers Association (WFOA) is a nonprofit association which promotes the improvement of governmental finance in Washington State as developed and recommended by recognized authorities in the field of municipal administration. The William Shore Memorial Pool District's 2013 Budget Report is qualified and will be submitted for the WFOA Distinguished Budget Award for its Budget Documents for the year 2013.



Section 3: District Profile and Organization

HISTORY OF WILLIAM SHORE MEMORIAL POOL DISTRICT

The William Shore Pool was built in 1961 and opened in May of 1962. The facility was dedicated to the memory of William Shore who was a coach and swim teacher in Port Angeles. From 1962 to 2008 the City of Port Angeles owned and operated the pool facility. In 2008, the City of Port Angeles no longer wanted to operate the pool facility and planned on shutting the facility down. A group of pool users decided to try to keep the pool open by suggesting the pool facility be separated from the city and be operated and owned by a newly established Park District. City and county officials approved the matter to be brought to the people for a vote.

The voters established the Park District in 2009. It is a separate governmental entity known as a "Metropolitan Park District" and serves all of the residents who live within the District's service area, which is currently the Port Angeles School District boundary.

The William Shore Memorial Pool District is a governmental agency responsible for operating, maintaining and improving the William Shore Memorial Pool facility. The District also plans, develops, and implements a wide range of recreational programs and activities that reflect the interests of all age groups.

Pool District operations are funded by revenue generated through program fees, tax dollars, grants, donations, and interest. These funds pay the staff members who care for the facility, plan and supervise programs, and help you register for classes. They also pay for all the materials, supplies, utilities, and other resources required to keep the facility functional, attractive, and safe. Your Pool District responsively uses available funds to plan, design, and construct new features and programs at the facility, renovate and upgrade the existing facility for you and your neighbors to enjoy.

A board of five appointed Commissioners set policy and carry out the official business of the District. All Board Commissioners serve without pay.

DISTRICT PROFILE

The William Shore Memorial Pool District is structured by the same boundaries as the Port Angeles School District.

DISTRICT FACTS:

- The William Shore Pool District Founded: June 2009
- Type of Government: Metropolitan Park District
- Governing Body: Appointed Board of Commissioners (5)
- Board of Commissioners Positions: Non paid appointments consisting of:
 - Two City of Port Angeles Council members (permanent appointment)
 - Two Clallam County Commissioners (permanent appointment)
 - One at large citizen (3 year term)
- Geographic Size of District: 347 Sq./Miles
- Population of District: 28,000
- Registered Voters in District: 19,207
- Age Profile: Median age 47
- Income Profile: Median Income 42,932
- Racial Diversity Profile: 87% White, 5.1% Native American, 1.4% Asian, 5% Hispanic

SCHOOLS LOCATED WITHIN DISTRICT

There are 5 elementary schools in the District with a total enrollment of 1,830; one middle school with an enrollment of 604; and one high school with an enrollment of 1,068. The District is also home to the Peninsula Community College with total enrollment of 8,737 (2011-2012).

MAJOR EMPLOYERS LOCATED WITH DISTRICT

The District has several major employers:

- Olympic Medical Center: 1062 employee
- Peninsula College: 544 employees
- Port Angeles School District: 505 Employees
- Clallam County: 466
- Westport Shipyard: 416 employees
- United States Coast Guard: 400 servicemen and employees
- Nippon Paper Industries: 242 Employees

ECONOMIC AND FINANCIAL STATICS FOR DISTRICT AREA

Median Household Income for 2010: \$42,932

WILLIAM SHORE MEMORIAL POOL DISTRICT BOARD OF COMMISSIONERS

Gary Holmquist President
Pat Downie Vice President
Mike Doherty Commissioner
Brad Collins Commissioner
Mike Chapman Commissioner

DISTRICT STAFF

Steven D. Burke Executive Director
Charlie McClain District Accountant
Seth Leighton Aquatic Manager

Leah Gould Assistant Aquatic Manager

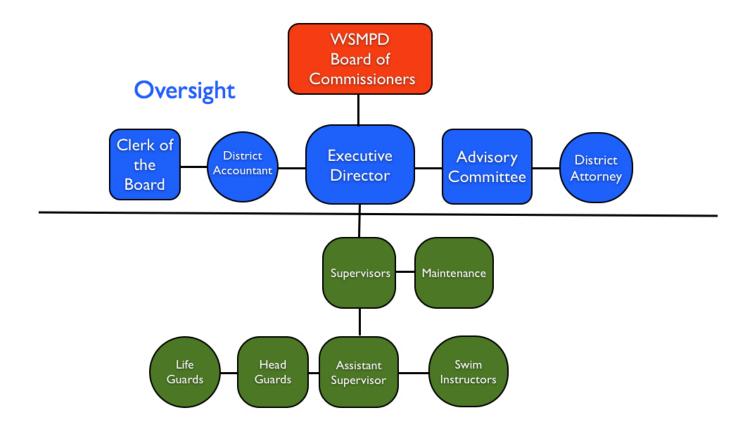
Tammy Sullenger District Clerk and Public Records Officer

Craig Miller District Attorney

CITIZEN ADVISORY COMMITTEE

Tom Bock Linda Fairchild
Brain Albright Anna Manildi
Greg Shields Larry Dole

DISTRICT ORGANIZATIONAL CHART



MISSION STATEMENT AND STRATEGIC PRIORITIES

Mission Statement

The mission of the William Shore Memorial Pool District is to provide a variety of high quality aquatic activities that are safe and enjoyable in a clean and wholesome environment. These activities will contribute to the health of the community and to its well-being.

Strategic Priorities

- **Fiscal Sustainability:** Development of strategies to ensure the long-term financial strength of the swimming pool facility and programs.
- **Facility Improvement:** Development of an improvement plan, which focuses on energy savings, safety, and expanded usability.
- **Community Needs:** Regularly evaluate aquatic recreational needs of the community and work to meet these needs, keeping in mind budgetary and other resource constraints.
- **Diverse Programing and Safety:** Provide a variety of safe aquatic recreational experiences. Meet the recreational needs of all ages, physical conditions and lifestyles by providing appropriate programs to serve the needs of the entire community.

Section 4: Budget Process and Financial Policies

The budget document sets forth the District's financial plan for the 2013 fiscal year. For the District, annual budgeting begins with general direction provided by the District Board of Commissioners. The District budget process serves the function of creating a framework to implement the policies set forth by that body to administer the District organization and deliver the various services to the community. Under the general guidance of the Finance Committee, the District Accountant and the Executive Director has the primary responsibility for formulating budget proposals in line with the Executive Director and Board of Commissioner's priorities.

Budgeting begins with an understanding of the needs and issues important to the community that the District serves. General goals and priorities are identified in order to apply the available financial resources of the District to specific funding proposals. Previous budgets are considered in this process, thereby providing continuity with previous programming.

The budgeted expenditures must, by law, be balanced with either revenues and/or unreserved fund balances. The 2013 budget not only addresses operating expenditures for 2013 but also incorporates major capital outlays to be undertaken during the year. These major capital outlays, in many respects, set the course of the District for many years to come.

During the course of the year the budget may need to be amended as necessary. The District Accountant and the Executive Director have the authority to transfer budgeted amounts between programs within any fund; however, the Board of Commissioners must approve any revisions that alter the total expenditures of a fund. When the Board of Commissioners determines that it is in the District's best interest to increase or decrease the appropriation for a particular fund, it may do so by resolution.

BASIS OF BUDGETING

The District utilizes Governmental Funds and no Proprietary or Enterprise Funds. The Governmental Fund types (i.e., the General Fund, Capital Improvement Fund) are budgeted on a modified accrual basis.

The District uses a cash basis of accounting standards when submitting annual financial reports to the Washington State Auditor Office. The District utilizes a modified accrual basis of accounting for presenting our Annual Budget and Annual Report. As a result, annual budgets and the monthly/annual financial reports may be directly comparable, but the annual financial reports submitted to the State Auditors Office may not be comparable to our Annual Report and Annual Budget.

The modified accrual basis differs from the accrual basis in the following ways:

- 1. Purchases of capital assets are considered expenditures.
- 2. Redemptions of long-term debt are considered expenditures when due.
- 3. Revenues are recognized only when they become both measurable and available to finance expenditures of the current period.
- 4. Inventories and prepaid items are reported as expenditures when purchased.
- 5. Interest on long-term debt is not accrued but is recorded as an expenditure when due.
- 6. Accumulated unpaid vacation and sick pay and other employee benefits are considered expenditures when paid.
- 7. Depreciation is recorded on an accrual basis only.

BUDGET PROCESS

The budget process is the single most comprehensive analysis of available resources and the allocation of those resources to fund services for District's citizens. The budget document is designed to illustrate clearly the resources that are available for appropriation, an analysis of the decisions about the allocation of resources, and the resulting budget plan.

This budget document is developed in a manner to study and review the direction of the District. This document outlines the manner in which financial resources will be managed during the year. The course the District is taking can be changed through the allocation of financial resources. The major groups who participated in the budget process were the Finance Committee, District Accountant, Executive Director, District staff and interested District residents.

The District budget is adopted by resolution in accordance with the requirements and time limitations as mandated in state law Revised Code of Washington (RCW 35.61). The budget must be adopted as a balanced budget and must be in place prior to the expenditure of any District funds. The calendar for the District 2013 Budget was as follows:

Chart	2: Buc	laet	Process	Time	ine

Budget Process Steps	July	Aug	Sept	Oct	Nov	Dec
Review New and Current Programs and Requests						
Executive Director Prepares Revenue and Expenditures						
Review of Budget by Finance Committee						
Review of Budget by District Accountant						
5. Preliminary Budget Submitted to Clerk						
6. Public Hearings held at Board Meetings						
7. Certification of Levy			_			
8. Budget approved by Board before Dec 31.						

BUDGET STRUCTURE

The accounts of the District are organized on the basis of funds groups, each of which is considered a separate accounting entity. Each fund is accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues and expenditures or expenses, as appropriate. The District's resources are allocated to and accounted for in individual funds depending on what they are to be spent for and how they are controlled. The District budgets each fund individually. The District currently budgets with the following funds:

- General Fund.
- Capital Improvement Fund

OPERATING BUDGET POLICIES

The operating budget will define the District's annual financial plan as developed by the District Board and the Finance Committee in establishing goals and objectives for the ensuing year. The intent of the budget is that one-time and routine expenditures will be financed with current resources.

OPERATING BUDGET PRIORITIES

The budget will give first consideration to ongoing mission led programs before the addition of any new program. Budgets associated with any proposed new program should be submitted and reviewed at least four months prior to adoption and incorporation into the budget. Additional personnel should be recommended only after the need has been fully substantiated. The Board must approve personnel not authorized in the budget.

OPERATING BUDGET REVENUE

The budget will reflect the projection of all revenues from all sources and all expenditures and present the level of governmental services and method of allocating costs in the provision of these services to the community.

OPERATING BUDGET EXPENDITURES

Current operating expenditures will be paid from current revenues and cash carried over from the prior year after reserve requirements are met. The District will avoid budgetary and accounting practices that balance the current budget at the expense of future budgets. The District will maintain a level of expenditures that will provide for the public well-being and quality of life for the residents of the community.

MAINTENANCE AND REPLACEMENT SCHEDULE

A multi-year maintenance and replacement schedule will be developed based on the District's projections of its future replacement and maintenance needs. The projections will be updated and the schedule revised on an annual basis. The budget will provide sufficient levels of maintenance and replacement funding to ensure that all capital facilities and equipment are properly maintained and that such future costs will be minimized.

YEAR-END SURPLUS FUNDS

Year-end surpluses in the General Fund may be used for nonrecurring emergency capital expenditures or dedicated to the Capital Plan. The following criteria must be met to qualify any portion of the General Fund surplus for these purposes:

- There are surplus balances remaining after all reserves and fund allocations are made;
- An analysis has occurred assuring that the District has an adequate level of short and long-term resources to support the proposed use of surplus balances; and
- The Board specifically appropriates the funds.

BUDGETARY CONTROL POLICIES

BALANCED BUDGET

The District adopts a 12-month balanced calendar year budget. The balanced budget means budgeted expenditures will not exceed the available resources of the beginning fund balance plus new revenues. The adopted budget is for a 12-month fiscal period with annual financial reporting.

BALANCING THE OPERATING BUDGET

RCW 35.33.07 requires that the District adopt a balanced budget based on the following requirement: "Appropriations shall be limited to the total estimated revenues contained therein including the amount to be raised by ad valorem taxes and the unencumbered fund balances estimated to be available at the close of the current fiscal year."

The District adopts a *statutorily* balanced budget, but also seeks to adopt a *structurally* balanced budget. A budget is statutorily balanced when total estimated resources (beginning fund balance plus revenues) equal the total appropriation (expenditures plus ending fund balance). In a statutorily balanced budget, beginning fund balance may be used as a revenue source. In contrast, in a *structurally* balanced budget, the total expenditure appropriation is limited to the annual estimated revenues. In a structurally balanced budget, beginning fund balance may not be used as a revenue source.

BUDGET MONITORING AND REPORTING

The District will maintain a system for monitoring the District's budget performance. Accounting and reporting practices will be maintained to provide accurate and timely monitoring of the District's budget performance. The Executive Director or his or her designee will issue monthly budget reports on the actual performance compared to budget estimates to the District Commissioners. The system will include provisions for amending the budget during the year in order to address unanticipated needs or emergencies.

FUND ALLOCATION

The budget is adopted at the fund level with allocations made for administrative control. Reallocation of existing appropriation does not change the adopted budget "bottom-line." It may become necessary to shift allocations between line items, programs, to meet unanticipated needs, emergencies or changes in work plan. As long as the total fund budget is not changed, the adjustment can be done administratively with the authorization of the Finance Committee and approval of the Executive Director.

REVENUE POLICIES

REVENUE SOURCES

The District will try to maintain a stable revenue system to protect against short-term fluctuations in any one revenue source. The District depends on the property tax levy passed by the voters in May, 2009. Although the District seeks to increase programing and admission revenue to supplement the tax levy revenue, the revenue generated by programming and admissions is not sufficient to maintain the facility or it's programs.

REVENUE ESTIMATES

Because revenues, especially those of the General Fund, are sensitive to local and regional economic conditions, revenue estimates will be conservative and will be made by an objective, analytical process.

INVESTMENT POLICY

Investment funds, by RCW, mandate are managed by the Clallam County Treasurer (see Clallam County Investment Policies).

DISTRICT FUNDS

Under the accounting rules, which the District is required to use (known as "fund accounting"), the money received (revenues) and the money spent (expenditures) are accounted for in what amount to separate legal entities (funds). This is done to ensure that money collected for a special purpose is spent for the purpose intended. The District budget has two budgeted funds:

- General Fund This fund is used to account for the District's ongoing activities. It includes such
 things as recreation programming, aquatics programming, financial management, legal services,
 planning and facility and park maintenance. The General Fund accounts for the majority of the
 District budget.
- Capital Improvement Fund This fund accounts for major capital construction projects.

DEBT MANAGEMENT POLICIES

The basic objectives of the District's debt management policy are:

- To achieve the lowest possible cost for borrowing;
- If needed, to ensure access to the loan or bond market to adequately provide the capital needed
 to finance public improvement and other long-term development objectives. Debt can be used as
 a mechanism to equalize costs of needed improvements to both present and future citizens and
 as a way to reduce the costs of substantial public improvements;
- To maintain strong and sound credit demonstrated by its commitment to meet all obligations in a timely fashion;
- To maintain a level and structure of outstanding indebtedness that does not lead to excessive debt service requirements, thereby avoiding unnecessary strains on the operating budget; and
- To maintain the confidence of lending markets and the taxpayers.

The District Commissioners approval is required prior to the issuance of debt. The District Accountant or his or her designee has the authority to act as debt manager in the duties of debt issuance and related repayment activities.

SHORT TERM DEBT

It is the District's policy to avoid the use of short-term indebtedness to the extent possible. Short-term borrowing (one year or less) will only be used to meet the immediate financing needs of a project for which long-term financing has been secured but not yet received or to cover temporary cash flow shortages resulting from delay in receipting tax revenues or to finance capital construction.

Inter-fund loans may be used to meet short-term cash flow needs as an alternative to outside debt instruments. Inter-fund loans will be permitted only if an analysis of the lending fund indicates excess funds are available and that the use of these funds will not adversely affect current operations.

LONG TERM DEBT

The District will not use long-term debt to support current operations. Prior to the issuance of debt, the District will prepare revenue projections to ensure there is adequate revenue to make principal and interest payments. The District will confine long-term borrowing to capital improvements that cannot be financed from current revenues.

Section 5: Budget Summary

DISTRICT FUND BALANCES

The District fund balances have consistently improved as a result of a very controlled approach to both revenues and expenditures. At the start of 2010 the District had a \$0 in the General Fund balance. By the end of 2011, the unreserved and undesignated balances for all funds grew to \$190,597 and the 2012 ending balance is estimated to be \$632,396. The estimated 2013 ending balance for all funds is estimated to be \$401,800.

The General Fund balance is in compliance with the District's Financial Management Policy, which requires the unreserved fund balance to be a minimum three months average operational expense that includes current debt payments to a maximum of six months of current operational expense that includes current debt payments and excludes capital expenditures. For 2013, the ending General Fund balance will not continue to grow at the same rapid increase since the District will be transfer some balance to our Capital Improvement Fund.

		Chart 3: Ful	nd Balances by	y year		
Fund	2009 Actual**	2010 Actual	2011 Actual	2012 Est.	2013 Proposed	% Variance over 2012 Est.
General Fund (001)		•				
Beginning Balance	\$0	\$0	\$113,192	\$190,597	\$205,364	7.75%
Revenues	\$308,869	\$747,295	\$747,792	\$728,342	\$756,000	3.80%
Expenditures	\$355,752	\$629,786	\$670,353	\$713,543	\$735,150	3.03%
Ending Balance	\$0	\$113,192	\$190,597	\$205,364	\$226,214	10.15%
Accrued Liabilities*	-\$46,884	-\$42,566	-\$42,532	-\$42,500	-\$42,500	
Capital Improvement Fur	nd (301)**		•	•		
Beginning Balance				\$0	\$427,000	N/A
Revenues				\$874,215	\$606,566	-30.62%
Expenditures				\$447,215	\$857,980	91.85%
Ending Balance				\$427,000	\$175,586	-58.88%
All Funds						
Beginning Balances	\$0	\$0	\$113,192	\$190,597	\$632,364	232%
Revenues	\$308,869	\$747,295	\$747,792	\$1,602,557	\$1,362,566	-15%
Expenditures	\$355,752	\$629,786	\$670,353	\$1,160,758	\$1,593,130	37%
Ending Balances	\$0	\$113,192	\$190,597	\$632,396	\$401,800	-36%
Accrued Liabilities*	-\$46,884	-\$42,566	\$0	-\$42,500	-\$42,500	

^{*}Accrued Liabilities due to modified accrual Basis accounting, **Capital Improvement Fund was activated for the 2012 budget year.

^{**} No property tax levy revenue was received in 2009

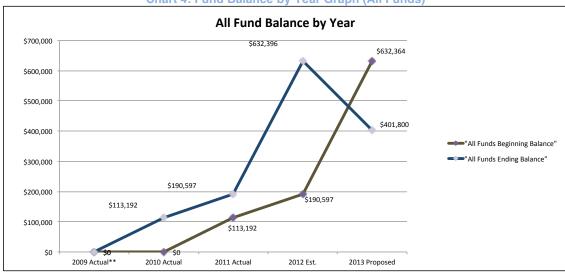


Chart 4: Fund Balance by Year Graph (All Funds)

BUDGET REVENUE BY CATEGORY (ALL FUNDS)

Property tax revenue continues to be the largest revenue category. The District estimates it will receive 64% of total revenue from property taxes for 2013. The District will be receiving \$500,000 from the State of Washington's LOCAL loan program for our Capital Improvement Plan. Revenue from harvest sales and excise tax continues to be difficult to predict which makes its very difficult to budget for from year to year.

Chart 5: 2013 Revenue by Category (All Funds)

Fund	Property Taxes	Harvest/ Excise Taxes	l Rentale	Activities/ Programs	Sales	Misc./ Interest	Proceeds from LT Debt	Sale Cap Assets	Interfund Transfer	Total by Fund
General Fund (001)	\$465,000	\$11,000	\$41,000	\$223,500	\$7,000	\$500	\$0	\$8,000	\$0	\$756,000
Capital Improvement Fund (301)	\$0	\$0	\$0	\$0	\$0	\$0	\$500,000	\$0	\$75,000	\$500,000
Total by Category	\$465,000	\$11,000	\$41,000	\$223,500	\$7,000	\$500	\$500,000	\$8,000	\$75,000	\$1,256,000

^{*}Loan from the WA State LOCAL program for Capital Improvements

2013 Revenue by Category (All Funds)

Sale Cap Assets, \$8,000

Proceeds from LT Debt, \$500,000

Activities/ Programs, \$223,500

Rentals, \$41,000

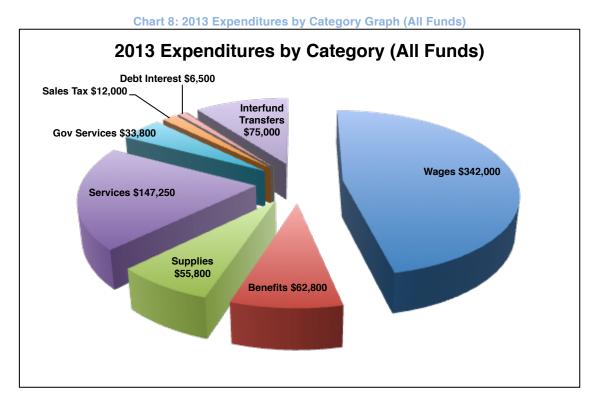
Rentals, \$41,000

BUDGET EXPENDITURES BY CATEGORY (ALL FUNDS)

For the District, 2013 will be the conclusion of a two year major capital improvement project that focused on energy consumption improvements. The District will also finish paying off Clallam County's line of credit in 2013, which is 2 years ahead of schedule.

Chart 7: 2013 Expenditures by Category (All Funds)

Fund	Wages	Benefits	Supplies	Services	Gov Services	Sales Tax	Debt Service	Debt Interest	Capitol Imp.	Interfund Transfers	Total by Fund
General Fund (001)	\$342,000	\$62,800	\$55,800	\$147,250	\$33,800	\$12,000	\$0	\$6,500	\$0	\$75,000	\$735,150
Capital Improvement Fund (301)	\$0	\$0	\$0	\$0	\$0	\$0	\$32,462	\$12,936	\$812,582	\$0	\$857,980
Total by Category	\$342,000	\$62,800	\$55,800	\$147,250	\$33,800	\$12,000	\$32,462	\$19,436	\$812,582	\$75,000	\$1,593,130



Section 6: General Fund

The General Fund is the general operating fund of the District. It is used to account for all financial revenue and expenditures of the District, which are not accounted for in other funds. Taxes earned revenue are the major sources of revenue.

GENERAL FUND BALANCES

Chart 9: General Fund Balances by Year

Fund	2009 Actual**	2010 Actual	2011 Actual	2011 Actual 2012 Est. 2013 Proposed		% Variance over 2012 Est.
General Fund (001)						
Beginning Balance	\$0	\$0	\$113,192	\$190,597	\$205,364	7.75%
Revenues	\$308,869	\$747,295	\$747,792	\$728,342	\$756,000	3.80%
Expenditures	\$355,752	\$629,786	\$670,353	\$713,543	\$735,150	3.03%
Ending Balance	\$0	\$113,192	\$190,597	\$205,364	\$226,214	10.15%
Accrued Liabilities*	-\$46,884	-\$42,566	-\$42,532	-\$42,500	-\$42,500	

^{*}Accrued Liabilities due to modified accrual Basis accounting. **Did not receive tax revenue in 2009

\$250,000 \$200,000 \$150,000 \$000 \$2009 2010 Actual 2011 Actual 2012 Est. 2013 Proposed

GENERAL FUND BALANCE ANALYSIS AND ASSUMPTIONS

• Lower rate of increase in General Fund balance is due to the transfer of \$75,000 in 2012 and 2013 to the Capital Fund for principal and interest payments to the LOCAL loan program.

^{**}Fund established in June 2009

2013 GENERAL FUND REVENUE

The 2013 General Fund revenue shows a 4% increase over the 2012 est. This increase includes no increase in the property tax revenue and a 6% earned revenue due to the increase in programming.

Chart 11: 2013 General Fund Revenue by Category Details

Account/BARS	Chart 11: 2013 General Fund Revenue by Ca Description	2012 Est.	2013 Budget	Variance over 2011Budget
311.10.00.0000	Real and Personal Property Tax	\$459,443	\$465,000	1%
311.30.00.0000	Sale of Tax Title Property	\$169	Ψ100,000	-100%
311.00	Total General Property Tax*	\$459,612	\$465,000	1%
312.10.00.0000	Forest Excise Tax/Private Harvest Tax	\$2,394	\$7,000	192%
312.00	Total Timber Harvest Taxes*	\$2,394	\$7,000	192%
317.20.00.0000	Leasehold Excise Taxes	\$3,574	\$4,000	12%
317.00	Total Excise Taxes*	\$3,574	\$4,000	12%
341.70.10.0000	Vending Revenue	40,000	7 1,000	
341.71.00.0000	Sales of Taxable Merchandise	\$6,943	\$7,000	1%
341.75.00.0000	Sales of Non-taxable Merchandise	7 - 7 - 1 - 1	4 1,000	.,,,
341.70	Total Sales of Merchandise*	\$6,943	\$7,000	1%
347.30.10.0000	Activity Fees (Pass Sales)	\$55,556	\$58,000	4%
347.30.10.0010	Activity Fees (General Admissions)	\$44,036	\$50,000	14%
347.60.00.0035	Program Fees (Swim Classes/Instruction)	\$73,782	\$78,000	6%
347.60.00.0045	Program Fees (Exercise Classes)	\$32,528	\$31,000	-5%
347.60.10.0040	Program Fees (Camps and Special Events)	\$6,415	\$6,500	1%
347.00	Total Cultural and Recreation*	\$212,317	\$223,500	5%
361.90.00.0000	Other Interest Earnings	\$0	\$0	
361.90	Total Interest and Other Earnings*	\$0	\$0	
362.40.10.0020	Rentals (Short-Term) (One Time)	\$7,666	\$8,000	4%
362.40.20.0000	Equipment and Locker Rentals	\$2,011	\$2,000	-1%
362.50.00.0000	Lease of County Land (DNR Other)	\$352	\$0	-100%
362.50.00.0062	Rentals (Long-Term) (Contracted)	\$27,469	\$31,000	13%
362.00	Total Rents, Leases and Concessions*	\$37,498	\$41,000	9%
367.11.00.0000	Gifts, Pledges, Grants and Bequests	\$0	\$0	
367.11	Total Contribution and Donations from Private Sources*	\$0	\$0	
369.90.00.0000	Misc. Other	\$352	\$500	42%
369.90	Total Other Misc. Revenue	\$352	\$500	42%
386.00.00.0000	Sales Tax Collected/Agency Deposits	\$0	\$0	
386.00	Total Agency Deposits*	\$0	\$0	
389.00.00.0100	Line of Credit from Clallam County			
389.00	Total Other Non-Revenues*	\$0	\$0	
391.90.00.0000	Local Loan Program Proceeds			
391.90	Total Proceeds of Long Term Debt*	\$0	\$0	
395.10.00.0030	Sale of Capitol Assets/County Timber	\$5,652	\$8,000	42%
395.10	Disposition of Capitol Assets*	\$5,652	\$8,000	42%
397.76.90.0020	Transfer in from other Funds	\$0	\$0	
397.76	Total Transfer In	\$0	\$0	
	TOTAL REVENUE	\$728,342	\$756,000	4%

*Indicates BARS Summary Account

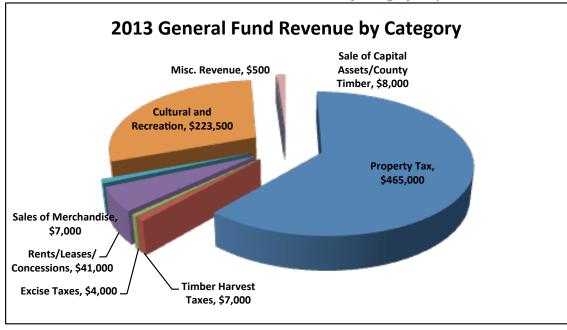


Chart 12: 2013 General Fund Revenue by Category Graph

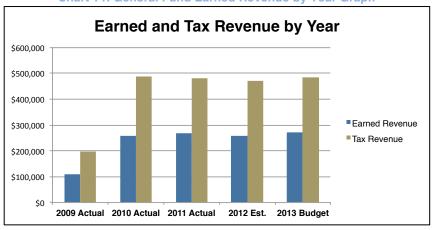
GENERAL FUND EARNED REVENUE

The largest source of revenue for the District will continue to be property tax revenue. The next greatest revenue source is earned revenue. Earned revenue incorporates all the service and program revenues. The average earned revenue for operating a Park District in Washington State in 2011 was 20% of total revenue (see chart 15). The District earned revenue for 2011 was 35% and 2012 was 35% of total revenue. The 2013 budget is anticipating the earned revenue will be 36% of total revenue. The chart below shows that each year we are continuing to rely less each year on the property tax revenue and more on our earned revenue, which is the revenue received from programs, activities and services.

Chart 13: Yearly Comparison between Property Tax Revenue and Earned Revenue

Earned and Tax Revenue Comparison by Year									
2009 Actual 2010 Actual 2011 Actual 2012 Est. 2013 Budget									
Earned Revenue	\$111,051	\$259,275	\$267,534	\$257,110	\$272,000				
Tax Revenue	\$197,818	\$488,020	\$480,258	\$471,232	\$484,000				
TOTAL	\$308,869	\$747,295	\$747,792	\$728,342	\$756,000				

Chart 14: General Fund Earned Revenue by Year Graph



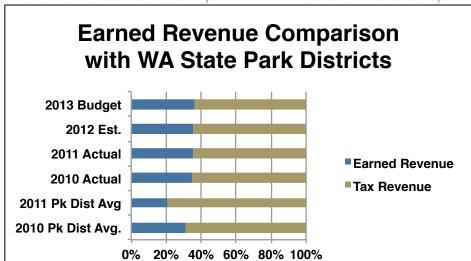


Chart 15: Earned Revenue Comparison with WA State Park Districts Graph

GENERAL FUND REVENUE YEARLY COMPARISON

Chart 16: General Fund Revenue Yearly Comparison by Category

	Chart 16: General Fund Revenue	e Yearly Con	nparison by C	ategory		
		2009	2010	2011		2013
Account/BARS	Description	Actual	Actual	Actual	2012 Est.	Budget
311.10.00.0000	Real and Personal Property Tax	\$0	\$462,231	\$460,022	\$459,443	\$465,000
311.30.00.0000	Sale of Tax Title Property				\$169	
311.00	Total General Property Tax*	\$0	\$462,231	\$460,022	\$459,612	\$465,000
312.10.00.0000	Forest Excise Tax/Private Harvest Tax		\$20,034	\$7,313	\$2,394	\$7,000
312.00	Total Timber Harvest Taxes*	\$0	\$20,034	\$7,313	\$2,394	\$7,000
317.20.00.0000	Leasehold Excise Taxes		\$5,755	\$4,760	\$3,574	\$4,000
317.00	Total Excise Taxes*	\$0	\$5,755	\$4,760	\$3,574	\$4,000
341.70.10.0000	Vending Revenue					
341.71.00.0000	Sales of Taxable Merchandise	\$2,192	\$4,856	\$4,567	\$6,943	\$7,000
341.75.00.0000	Sales of Non-taxable Merchandise					
341.70	Total Sales of Merchandise*	\$2,192	\$4,856	\$4,567	\$6,943	\$7,000
347.30.10.0000	Activity Fees (Pass Sales)	\$67,851	\$122,793	\$56,477	\$55,556	\$58,000
347.30.10.0010	Activity Fees (General Admissions)		\$9,545	\$56,354	\$44,036	\$50,000
347.60.00.0035	Program Fees (Swim Classes/Instruction)	\$27,040	\$56,964	\$76,389	\$73,782	\$78,000
347.60.00.0045	Program Fees (Exercise Classes)	\$335	\$10,754	\$27,732	\$32,528	\$31,000
	Program Fees (Camps and Special					
347.60.10.0040	Events)		\$100	\$1,947	\$6,415	\$6,500
347.00	Total Cultural and Recreation*	\$95,226	\$200,156	\$218,899	\$212,317	\$223,500
361.90.00.0000	Other Interest Earnings	\$0	\$0	\$0	\$0	\$0
361.90	Total Interest and Other Earnings*	\$0	\$0	\$0	\$0	\$0
362.40.10.0020	Rentals (Short-Term) (One Time)	\$0	\$863	\$4,844	\$7,666	\$8,000
362.40.20.0000	Equipment and Locker Rentals	\$1,547	\$1,342	\$2,075	\$2,011	\$2,000
362.50.00.0000	Lease of County Land (DNR Other)	\$0	\$18,506	\$103	\$352	\$0
362.50.00.0062	Rentals (Long-Term) (Contracted)	\$7,271	\$29,790	\$32,423	\$27,469	\$31,000
362.00	Total Rents, Leases and Concessions*	\$8,818	\$50,500	\$39,445	\$37,498	\$41,000
367.11.00.0000	Gifts, Pledges, Grants and Bequests	\$4,855	\$0	\$0	\$0	\$0
367.11	Total Contribution and Donations from Private Sources*	\$4,855	\$0	\$0	\$0	\$0
369.90.00.0000	Misc. Other	-\$39	\$3,764	\$4,624	\$352	\$500
369.90	Total Other Misc. Revenue	-\$3 9	\$3,764	\$4,624	\$352	\$ 500
386.00.00.0000	Sales Tax Collected/Agency Deposits	\$0	\$0	\$0	\$0	\$0
386.00	Total Agency Deposits*	\$ 0	φο \$0	\$0	\$ 0	\$ 0
389.00.00.0100	Line of Credit from Clallam County	\$197,818	ΨΟ	ΨΟ	ΨΟ	ΨΟ
389.00	Total Other Non-Revenues*	\$197,818	\$0	\$0	\$0	\$0
391.90.00.0000	Local Loan Program Proceeds	Ψ131,010	Ψ	ΨΟ	Ψυ	Ψυ
391.90	Total Proceeds of Long Term Debt*	\$0	\$0	\$0	\$0	\$0
19191		Ψυ	Ψυ	Ψυ	Ψυ	Ψ
			\$0	\$8 163	\$5,652	\$8 በበበ
395.10.00.0030	Sale of Capitol Assets/County Timber	\$0	\$0 \$0	\$8,163 \$8 163	\$5,652 \$5 652	\$8,000 \$8,000
395.10.00.0030 395.10	Sale of Capitol Assets/County Timber Disposition of Capitol Assets*	\$0	\$0	\$8,163	\$5,652	\$8,000
395.10.00.0030	Sale of Capitol Assets/County Timber	\$0 \$0 \$0				

GENERAL FUND REVENUE ANALYSIS AND ASSUMPTIONS

• The 2013 General Fund Budget projects revenue to increase by 4% from the 2012 budget. This increase is the result of increased earned revenue of 6%.

- Several tax revenue streams continue to swing dramatically and are difficult to anticipate and budget (i.e. excise tax and county timber sales).
- The major revenue sources will continue to be property taxes and earned revenue

2013 GENERAL FUND EXPENDITURE

Expenditures in the 2013 General Fund budget reflects an increase of 3% over the 2012 estimate. The 2013 General Fund operational budget has an increase of 6% due to increased labor and supply costs. The non-operational expenditures has a decrease of 13% which is a result from a lower amount of transfers to the Capital Fund.

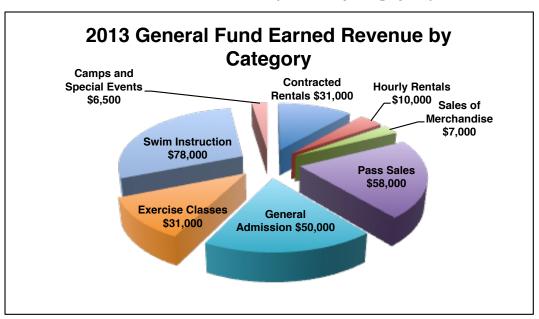
Chart 17: 2013 General Fund Expenditures by Category Details

				Variance over 2012
Account/BARS	Description	2012 Est.	2013 Budget	Budget
	OPERATIONAL EXPENDITURES		T	
576.20.10.0020	Wages Lifeguard	\$79,531	\$86,000	8%
576.20.10.0030	Wages Instructor	\$39,819	\$60,000	51%
576.20.10.0040	Wages Head Guard	\$49,063	\$47,000	-4%
576.20.10.0050	Wages Supervisors	\$93,817	\$86,000	-8%
576.20.10.0060	Wages Maintenance	\$1,787	\$13,000	627%
576.20.10.0070	Wages Executive Director	\$45,000	\$45,000	0%
576.20.10.0090	Sick and Vacation Pay	\$4,673	\$2,500	-47%
576.20.10.0500	Overtime	\$2,469	\$2,500	1%
576.20.10	Total Salaries and Wages	\$316,159	\$342,000	8%
576.20.20.0020	Benefits	\$24,351	\$27,000	11%
576.20.20.0030	Retirement	\$0	\$0	
576.20.20.0032	20.20.0032 Cafeteria Plan		\$13,000	6%
576.20.20.0040	040 Unemployment		\$9,500	28%
576.20.20.0045	Department of L&I	\$13,398	\$13,300	-1%
576.20.20	Total Personnel Benefits	\$57,414	\$62,800	9%
	Office Supplies			
576.20.31.0010	Office Supplies	\$4,827	\$5,500	14%
576.20.31.0012	Printing and Copying Supplies		\$100	
576.20.31.0028	Computer Supplies	\$0	\$0	
	Program Supplies and Equipment			
576.20.31.0300	Exercise Classes	\$2,335	\$1,800	-23%
576.20.31.0310	Swim Classes/Instruction	\$1,526	\$1,800	18%
576.20.31.0320	Camps and Special Events	\$1,070	\$1,500	40%
	Maintenance and Repairs Supplies			
576.20.31.0026	Uniforms and Clothing	\$1,206	\$2,000	66%
576.20.31.0030	Pool Chemicals	\$12,760	\$12,500	-2%
576.20.31.0035	Cleaning and Janitorial Supplies	\$4,807	\$7,500	56%
576.20.31.0056	Lifeguard Supplies and Equip.	\$5,490	\$4,000	-27%
576.20.31.0135	Maintenance Supplies	\$8,529	\$8,500	0%
	Miscellaneous Supplies			
576.20.34.0035	Supplies Purchased For Inventory/Resale	\$5,065	\$6,100	20%
576.20.35.0010	Small Tools and Minor Equip.	\$4,496	\$4,500	0%
576.20.30	Total Supplies	\$52,111	\$55,800	7%
3. 0.20.00	Professional Services	¥ • = , · · · ·	400,000	. 70

576.20.41.0013	Network/Computer Service	\$1,552	\$1,200	-23%
576.20.41.0020	Professional/Transaction Services	\$1,583	\$2,000	26%
576.20.41.0041	Accounting Services	\$12,600	\$12,600	0%
576.20.41.0071	Legal Services	\$2,100	\$3,000	43%
	Communications			
576.20.42.0010	Telephone	\$2,045	\$2,400	17%
576.20.42.0020	Postage and Mailing	\$165	\$200	21%
576.20.42.0023	Website/Internet	\$307	\$600	95%
	Travel			
576.20.43.0010	Travel Conferences/Conventions	\$2,622	\$3,000	14%
576.20.43.0020	.20.43.0020 Training		\$2,500	-2%
	Travel Misc.	\$0	\$0	
	Advertising			
576.20.44.0010	Program Advertising	\$86	\$1,650	1819%
	Operating Rentals and Leases			
576.20.45.0030	Office Equipment Leases/Rents	\$1,846	\$1,850	0%
	Insurance			
576.20.46.0030	Liability Insurance	\$10,081	\$8,500	-16%
	Utility			
576.20.47.0090	Electrical	\$88,095	\$85,000	-4%
	Repairs and Maintenance- Contracted			
576.20.48.0010	Building Repairs	\$4,274	\$9,500	122%
576.20.48.0040	Equipment Repairs	\$2,770	\$2,500	-10%
576.20.48.0115	Office Equipment Maintenance	\$661	\$350	-47%
	Miscellaneous			
576.20.49.0031	Print and Copying Service	\$173		-100%
576.20.49.0040	Memberships and Dues	\$1,319	\$1,550	18%
576.20.49.0041	Subscriptions	\$3,868	\$3,850	0%
576.20.49.0090	Misc. Service	\$5,018	\$5,000	0%
576.20.40	Total Services	\$143,729	\$147,250	2%
5762.0.50.0066	Board Clerk	\$4,032	\$4,100	2%
576.20.51.0005	State Auditor	\$3,706	\$0	-100%
576.20.51.0010	PA City Maintenance Services	\$29,321	\$29,500	1%
576.20.51.0060	Election Costs	\$0	\$0	
576.20.53.0050	External Taxes and Operating Assessments	\$165	\$200	21%
576.20.50	Total Intergovernmental Services	\$37,224	\$33,800	-9%
070.20.00	OPERATIONAL EXPENSES	Ψ07,224	ψου,ουυ	3 70
576.20.	TOTAL	\$606,637	\$641,650	6%
	NON-OPERATIONAL EXPENDITURES			
586.00.00.0000 Sales Tax/Agency		\$8,423	\$12,000	42%
586.00.00	Total Non Expenditures	\$8,423	\$12,000	42%
591.76.79.0010	Intergovernmental Loans (principle)			
	Total Debt Service	\$0	\$0	
591.76.70	101420100			
591.76.70 592.76.83.0020	Intergovernmental Loans (interest)	\$5,049	\$6,500	29%

594.76.62.0110	Building and Structures			
594.76.64.0010	Machinery and Equipment	\$0	\$0	
594.76.60	Total Capital Outlays	\$0	\$0	
	Transfer Out to Capital Improvement			
597.76.90.0020	Fund	\$93,434	\$75,000	-20%
	Transfer Out to Special Revenue			
597.76.90.0020	Fund	\$0	\$0	
597.76.90	Total Transfers Out	\$93,434	\$75,000	-20%
	TOTAL NON-OPERATIONAL			
	EXPENDITURES	\$106,906	\$93,500	-13%
	TOTAL EXPENDITURES	\$713,543	\$735,150	3%

Chart 18: 2013 General Fund Expenditure by Category Graph



GENERAL FUND EXPENDITURE YEARLY COMPARISON

Chart 19: General Fund Expenditure Yearly Comparison by Category

Description	2009 Actual	2010 Actual	2011 Actual	2012 Est.	2013 Budget	
OPERATIONAL EXPENDITURES						
Wages Lifeguard	\$147,139	\$273,849	\$95,691	\$79,531	\$86,000	
Wages Instructor			\$40,143	\$39,819	\$60,000	
Wages Head Guard			\$40,122	\$49,063	\$47,000	
Wages Supervisors			\$107,485	\$93,817	\$86,000	
Wages Maintenance	\$10,188	\$9,514		\$1,787	\$13,000	
Wages Executive Director			\$38,750	\$45,000	\$45,000	
Sick and Vacation Pay			\$1,449	\$4,673	\$2,500	
Overtime	\$5,326	\$3,718	\$4,417	\$2,469	\$2,500	
Total Salaries and Wages	\$162,653	\$287,080	\$328,057	\$316,159	\$342,000	
Benefits	\$21,262	\$32,486	\$27,511	\$24,351	\$27,000	

Retirement	\$2,386	\$5,080	\$0	\$0	\$0
Cafeteria Plan	\$0	\$4,040	\$11,675	\$12,227	\$13,000
Unemployment	\$8,422	\$8,727	\$8,956	\$7,438	\$9,500
Department of L&I	\$7,455	\$6,448	\$13,295	\$13,398	\$13,300
Total Personnel Benefits	\$39,524	\$56,781	\$61,437	\$57,414	\$62,800
Office Supplies					
Office Supplies	\$1,774	\$13,707	\$6,956	\$4,827	\$5,500
Printing and Copying Supplies	\$181	\$2,364	\$0		\$100
Computer Supplies	\$0	\$0	\$70	\$0	\$0
Program Supplies and Equipment					
Exercise Classes	\$0	\$0	\$4,368	\$2,335	\$1,800
Swim Classes/Instruction	\$0	\$872	\$1,870	\$1,526	\$1,800
Camps and Special Events	\$0	\$541	\$1,098	\$1,070	\$1,500
Maintenance and Repairs Supplies	·				
Uniforms and Clothing	\$0	\$48	\$4,702	\$1,206	\$2,000
Pool Chemicals	\$8,583	\$8,913	\$17,120	\$12,760	\$12,500
Cleaning and Janitorial Supplies	\$3,418	\$4,921	\$7,921	\$4,807	\$7,500
Lifeguard Supplies and Equip.	\$0	\$1,194	\$4,075	\$5,490	\$4,000
Maintenance Supplies	\$19,327	\$30,201	\$9,244	\$8,529	\$8,500
Miscellaneous Supplies	¥ : 0,0=:	700,-01	70,-11	+ 0,0 = 0	+ = , = = =
Supplies Purchased For Inventory/Resale	\$2,845	\$4,665	\$6,140	\$5,065	\$6,100
Small Tools and Minor Equip.	\$0	\$185	\$3,414	\$4,496	\$4,500
Total Supplies	\$36,128	\$67,611	\$66,977	\$52,111	\$55,800
Professional Services	ψου, 120	ΨΟΙ,ΟΙΙ	ψου,στ	ψ02,111	Ψ00,000
Network/Computer Service	\$0	\$339	\$1,274	\$1,552	\$1,200
Professional/Transaction Services	\$0	\$0	\$5,004	\$1,583	\$2,000
Accounting Services	\$2,485	\$7,995	\$11,850	\$12,600	\$12,600
Legal Services	\$4,613	\$14,115	\$3,658	\$2,100	\$3,000
Communications	Ψ+,010	Ψ1 -1 ,110	ψ5,050	Ψ2,100	ψ5,000
	¢1 011	¢2.420	¢2.264	¢2.045	#2.400
Telephone	\$1,811	\$3,429	\$2,364	\$2,045	\$2,400
Postage and Mailing	\$0	\$76	\$158	\$165	\$200
Website/Internet	\$0	\$0	\$568	\$307	\$600
Travel	40	04.450	00.505	#0.000	#0.000
Travel Conferences/Conventions	\$0	\$1,452	\$2,595	\$2,622	\$3,000
Training	\$216	\$1,330	\$3,149	\$2,564	\$2,500
Travel Misc.	\$0	\$95	\$0	\$0	\$0
Advertising			4		*
Program Advertising	\$0	\$1,082	\$1,084	\$86	\$1,650
Operating Rentals and Leases					
Office Equipment Leases/Rents	\$0	\$150	\$1,730	\$1,846	\$1,850
Insurance					
Liability Insurance	\$6,920	\$8,318	\$8,249	\$10,081	\$8,500
Utility					
Electrical	\$48,647	\$87,573	\$94,642	\$88,095	\$85,000
Repairs and Maintenance-Contracted					
Building Repairs	\$956	\$4,343	\$9,323	\$4,274	\$9,500
Equipment Repairs	\$0	\$62	\$2,181	\$2,770	\$2,500
Office Equipment Maintenance	\$0	\$72	\$453	\$661	\$350
Miscellaneous					

Print and Copying Service	\$0	\$0	\$308	\$173	
Memberships and Dues	\$0	\$0	\$1,615	\$1,319	\$1,550
Subscriptions	\$0	\$0	\$3,810	\$3,868	\$3,850
Misc. Service	\$448	\$2,359	\$3,616	\$5,018	\$5,000
Total Services	\$66,097	\$132,789	\$157,631	\$143,729	\$147,250
Board Clerk	\$1,980	\$4,368	\$4,032	\$4,032	\$4,100
State Auditor	\$0	\$0	\$1,129	\$3,706	\$0
PA City Maintenance Services	\$0	\$14,400	\$29,321	\$29,321	\$29,500
Election Costs	\$49,370	\$0	\$0	\$0	\$0
External Taxes and Operating Assessments	\$0	\$0	\$163	\$165	\$200
Total Intergovernmental Services	\$51,350	\$18,768	\$34,645	\$37,224	\$33,800
OPERATIONAL EXPENSES TOTAL	\$355,752	\$563,029	\$648,746	\$606,637	\$641,650
NON-OPERATIONAL EXPENDITURES					
Sales Tax/Agency		\$8,996	\$10,057	\$8,423	\$12,000
Total Non Expenditures		\$8,996	\$10,057	\$8,423	\$12,000
Intergovernmental Loans (principle)		\$54,860			
Total Debt Service	\$0	\$54,860	\$0	\$0	\$0
Intergovernmental Loans (interest)		\$2,901	\$5,027	\$5,049	\$6,500
Total Debt Service Interest	\$0	\$2,901	\$5,027	\$5,049	\$6,500
Duilding and Chrystians					
Building and Structures					
Machinery and Equipment			\$6,523	\$0	\$0
Total Capital Outlays			\$6,523	\$0	\$0
Transfer Out to Capital Improvement Fund	\$0	\$0	\$0	\$93,434	\$75,000
Transfer Out to Special Revenue Fund	\$0	\$0	\$0	\$0	\$0
Total Transfers Out	\$0	\$0	\$0	\$93,434	\$75,000
TOTAL NON-OPERATIONAL EXPENDITURES	\$0	\$66,756	\$21,607	\$106,906	\$93,500
LAI ENDITORES	40	Ψ00,130	Ψ21,007	Ψ100,300	Ψ33,300
TOTAL EXPENDITURES	\$355,752	\$629,786	\$670,353	\$713,543	\$735,150
TOTAL EXITENDITORES	ψυσυ, 1 υΖ	Ψ023,100	ψ010,000	Ψ1 10,0 4 0	Ψ1 33, 130

GENERAL FUND EXPENDITURE ANALYSIS AND ASSUMPTIONS

- 8% increase in the cost of employee Wages and Salaries
- Program supplies and uniforms have all been updated and will now be on a replacement schedule.
- Maintenance supplies will go down when the new equipment is installed as part of the 2012 and 2013 Capital Improvement Plan.
- Professional and transaction services increased with the new online registration and POS services as well as our credit card services and fees.
- Training is increased as part of our Strategic Plan to offer more opportunities to get certifications for instructors.
- Equipment repairs will decrease with new equipment being installed.
- Transfers from General Fund to Capital Improvement Fund for debt service on LOCAL capital loan.

Section 7: Capital Improvement Fund

The Capital Improvement Fund is used to receive and fund the adopted capital improvement projects as outlined in the Capital Improvement Plan.

2013 CAPITAL IMPROVEMENT FUND REVENUES

The Capital Improvement Fund does not generate any tax revenue. Revenue comes from Fund transfers, loan proceeds and private or corporate donations. The 2013 budget anticipates receiving approximately \$500,000 in LT loan debt proceeds to fund our capital improvement projects for 2013.

Chart 20: 2013 Capital Improvement Fund Revenue

Account/BARS	Description	2012 Est	2013 Budget	%Change from 2012 Budget
	REVENUE	S		
361.90.00.0000	Other Interest Earnings	\$0	\$0	N/A
361.90 Total Interest and Other Earnings*		\$0	\$0	N/A
367.11.00.0000	367.11.00.0000 Gifts, Pledges, Grants and Bequests			
Total Contribution ar 367.11 Donations from Priva Source		\$0	\$0	
	Utility Incentive Rebate	\$12,000	\$31,566	163%
369.90.00.0000	Commerce Grant	\$415,000	\$0	-100%
369.90	Total Other Misc. Revenue	\$427,000	\$31,566	-93%
	County Line of Credit	\$203,781		-100%
391.90.00.0000	LOCAL Loan Proceeds Program	\$150,000	\$500,000	233%
391.90 Total Proceeds of Long Term Debt*		\$353,781	\$500,000	41%
397.76.90.0020	397.76.90.0020 Transfer in from General Fund		\$75,000	-20%
397.76	Total Transfer In	\$93,434	\$75,000	-20%
	TOTAL REVENUE	\$874,215	\$606,566	-31%

CAPITAL IMPROVEMENT FUND REVENUE ANALYSIS AND ASSUMPTIONS

- The Capital Fund was established for the 2012 budget year.
- Revenue is from Washington State LOCAL Loan program.
- Transfer from General Fund is for interest and principle loan payment of LOCAL loan.

2013 CAPITAL IMPROVEMENT FUND EXPENDITURES

The 2013 Budget for the Capital Improvement Fund expenditures are focused on our capital improvement projects for 2013 and funding the loan and interest payment which funded the projects. The majority of Capital Improvements will be related to the recommendation from our Energy Consumption Audit performed in 2012.

Chart 21: 2013	Capital Fund	Expenditures

Account/BARS	Description	2012 Est	2013 Budget	%Change from 2012 Budget		
EXPENDITURES						
591.76.79.0010		\$32,462				
591.76.70	Total Debt Service	\$0	\$32,462	N/A		
591.76.83.0020	Intergovernmental Loans (interest)	\$0	\$12,936			
591.76.80	Total Debt Service Interest	\$0	\$12,936	N/A		
594.76.62.0110	Building and Structures	\$447,215	\$812,582	82%		
594.76.64.0010	Machinery and Equipment					
594.76.60	Total Capital Outlays	\$447,215	\$812,582	N/A		
	TOTAL EXPENSES	\$447,215	\$857,980			

*See Section 8 for greater detail on Capital Improvement Projects for 2013.

Capital Fund Expenditure Graph Debt Service Debt Service (Principle) \$32,462 (Interest) \$12,936 **Building Capital Improvements** \$812,582

Chart 22: 2013 Capital Improvement Fund Expenditure Graph

CAPITAL FUND EXPENDITURE ANALYSIS AND ASSUMPTIONS

- The Capital Fund was established for 2012 budget year.
- 2013 Capital Budget projects are the result of the 2012 ESCO study.
- Capital Fund Loan expense is for the revenue loan from the Washington State LOCAL loan program.

Section 8: Capital Improvement Plan

CAPITAL IMPROVEMENTS

Capital improvement projects deal with the purchase, construction, replacement, addition, or major repair of District facilities and major equipment. These projects differ from routine maintenance in that their cost is generally greater than \$5,000 and they have a useful life of generally ten years or more. Examples may include, but are not limited to buildings and significant pieces of equipment.

It is the District's policy to ensure that adequate resources are allocated to preserve existing infrastructure and other capital assets before targeting resources toward expansion of District facilities or major equipment. The District will maintain its physical assets at a level adequate to protect its capital investment and minimize future maintenance and replacement costs. The budget will provide for the orderly replacement of the capital assets from current resources where possible. Long term borrowing for capital facilities is considered an appropriate method of financing large facilities that benefit more than one generation of users

District is in the process of developing a 5-year rolling Capital Improvement Plan, which outlines future capital improvements for each fiscal year. It encompasses the upgrading and replacement of existing equipment and the purchase of new equipment.

THE DISTRICT CAPITAL IMPROVEMENT PLAN

WHAT IS A CAPITAL IMPROVEMENT PLAN

A Capital Improvement Plan (CIP) is a multi-year plan used to identify and coordinate public facility and equipment needs in a way that maximizes the return to the community. This advance planning of all District projects helps the District Commission, staff, and the public make choices based on rational decision-making rather than reacting to events as they occur.

Development of the CIP focuses on what facilities to build, where and when to build them, how much to spend, and what funding sources to use. This highly structured method takes into consideration other District and community plans, policies, goals and objectives, and includes an analysis of long-term overall District resources.

THE CIP PROCESS

The development and update of the CIP is an ongoing activity. It is part of the overall budgeting process since current year capital improvements are implemented through adoption of the District budget. Specific activities in the process are:

1. Timetables, Goals and Objectives

At the onset of the budgeting process, the CIP update begins with formal budget planning discussions between the Executive Director and the District Commission. A timetable is set that extends through development and final adoption of the budget, and a review is conducted reestablishing District goals and objectives through the next budget cycle.

2. Taking Inventory and Developing Proposals

The staff gathers information about all the District's capital facilities and equipment and assesses the condition of each. Construction, repair, replacement, and additions are considered and a list of proposed projects and equipment is developed.

3. Public Participation

In conjunction with the District staff monitoring inventory and proposal development, the public is invited to participate and submit capital improvement ideas during the regular budget process.

4. Conducting a Financial Analysis

The staff conducts a financial analysis to examine historic and projected revenues and expenditures, and to estimate the District's cash flow and long-term financial condition. Present

and future capital financing alternatives are identified and recommendations are prepared to match the type of funding most appropriate for specific kinds of capital improvements.

5. Advisory Committee Evaluation of Proposals

The list of proposals and the financial analysis is submitted to the District's Citizens Advisory Committee for evaluation. Using criteria based on District policy, goals, and objectives, the committee prioritizes the proposals, integrates them with the appropriate funding sources, and submits a preliminary CIP for the review.

6. District Commission and Public Review/Adoption

The District Board provides opportunity for public review and comment. Following incorporation of any changes, the District Board formally adopts the plan as part of the annual budget process. The first year of the plan is adopted as the Capital Budget for incorporation into the District's next annual budget.

2013 CAPITAL IMPROVEMENT PLAN PROJECTS BUDGET

The majority of the 2013 Capital Improvement Plan Budget (Capital Budget) focuses on projects that resulted from the 2012 Energy Services Audit (ESCO Audit) by Quantum Engineering. Each project has an energy savings component and has a payback period of less than 15 years. Some of the projects will receive rebates from Bonneville Power through City of Port Angeles Utilities Department.

Chart 23: 2013 Capital Improvement Projects

2013 Capital Projects	Project Cost	Utility Incentive	Annual Energy Savings
Electrical Service Change	\$25,500	\$0	
AHU Natatorium DX System (50 Ton Unit)	\$427,350	\$0	\$12,791
AHU Heat Pump for Locker Rooms and office space	\$130,500	\$26,116	\$9,796
DHW Pump Circulation Controller	\$2,000		\$25
Backup Heating Hot Water Boiler (181 kw)	\$40,000		
Air gap Sealing	\$9,675		\$1,581
VFD on Pool Motor	\$14,200	\$2,000	\$786
DCC Management System	\$110,500		\$33
U/V System	\$40,000		
Water Fixture Retrofit	\$12,857		\$7,043
TOTAL	\$812,582	\$28,116	\$32,055

2013 CIP Projects Effect on Operating Costs

New capital facilities occasionally increase operational costs of ongoing government when they require additional personnel to manage, operate, and maintain them. The ability of ongoing revenue to support these costs varies significantly by the type of facility. In some cases, capital expenditures may actually decrease future maintenance costs when existing facilities are upgraded.

Because general-purpose capital needs such as park improvements do not always directly increase revenues, these costs are included in the planning for such facilities. Some operating costs may be mitigated to some degree by increases in charges for services. Maintenance impacts associated with these new capital facilities coincide with the completion of construction.

Section 9: Taxing Authority

Taxes make up approximately 64% of the General Fund revenue budget. Most of the tax revenue is in the form of property tax.

DISTRICT STATUTORY TAXING CAPACITY

The maximum tax rate a Metropolitan Park District is allowed by Revised Code of Washington (RCW) section 35.61.210 is \$0.75 per \$1,000 of District assessed valuation. The 2013 budgeted tax rate is estimated at \$0.169 The remaining taxing capacity is not anticipated to be needed in the operation of the District's current facilities.

HISTORICAL PROPERTY TAX FOR DISTRICT AND ALL LEVY AMOUNTS

Property taxes are assessed to the citizens in March of each year for 1st half payment due on April 30th and the 2nd half due on October 30th. Several limitations control the growth of regular property tax levies and revenues:

- Revised Code of Washington (RCW) 84.52.050 limits the aggregate of all regular tax levies by the state and all taxing districts to \$10 per \$1,000 of assessed value (AV). If the taxes of all districts collectively exceed this amount, a proportionate adjustment is applied until the total is reduced to the 1 percent limit.
- Initiative 747, voter approved in 2001, requires state and local governments to limit their property tax increases to 1% each year, or the IPD, whichever is less, unless an increase greater than this limit is approved by voters in an election.

2013 LEVY

The levy rate is a product of the amount of the total taxes assessed and property values. Under I-747 each entity is allowed to raise the total property tax collected by a maximum of 1% per year. Once the entity establishes whether to take the rate 1% or below then the County applies the total assessment to the total property values within the entity which then results in a levy rate per \$1,000 of assessed value

The Clallam County Assessors Office has certified the property values (assessed values) for the District at 5.5% lower for 2012 levy which will be collected in 2013. This continues the decline since 2009 of property values for our District. The property values for the District have declined over 15% since the District was established in 2009.

The District Board has decided to not take the 1% property tax increase as allowed by law for 2013, as allowed under Initiative 747. The District Board desires to maintain the levy at \$465,000. This is the third straight year the District has not raised the amount levied.

The District Board has continued to have the District citizen's best interest in mind during the budget process concerning regular property taxes. The District has elected *not* to exercise their option under Initiative 747 allowing for a 1% increase in property tax levy since the District was established. The table below provides a history of levy rates.

DISTRICT HISTORICAL PROPERTY VALUES AND LEVY RATES

Chart 24: Property Values and Levy Rates by Year

Year	Assessed Property Value	Highest Lawful Levy	Levy Amount	A/V per \$1,000
2010	\$3,198,254,744	\$2,398,691	\$475,000	\$0.1485
2011	\$3,125,867,763	\$2,398,691	\$465,000	\$0.1488
2012	\$2,908,002,027	\$2,422,678	\$465,000	\$0.1599
2013	\$2,745,879,119	\$2,446,905	\$465,800	\$0.1696

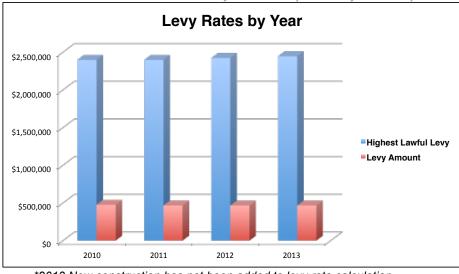


Chart 25: Lawful and Actual Levy Rates Comparison by Year Graph

*2013 New construction has not been added to levy rate calculation

Other Taxing Revenue

The District also receives tax revenue from timber harvest taxes and excise taxes and proceeds from the sale of county timber.

Section 10: Long Term Debt

DEBT MANAGEMENT POLICY

The District's debt management policy is to plan and direct the use of debt so that debt service payments will be a predictable and manageable part of the Operating Budget. The District will raise capital at the lowest possible cost through maintenance of a high credit rating and reputation in the credit markets.

In 2011 the District Board committed to undergoing a facility energy audit to find cost savings in energy reduction and efficiencies. The energy audit made specific recommendations to upgrade the facility consumption items. The 2013 capital budget incorporates these recommendations into its 2013 Capital Improvement Plan

DISTRICT STATUTORY DEBT LIMITS AND AVAILABLE CAPACITY

In accordance with RCW 35.61.100, the District may incur non-voter approved debt to the maximum of 0.25% of the District assessed valuation. In addition, in accordance to RCW 35.61.110 the District may, together with existing voter-approved indebtedness and nonvoter-approved indebtedness increase debt to a maximum of 2.5% of the District assessed valuation. Debt may not be financed beyond the life of the improvement or to a maximum of 20 years.

The District's Capital Improvement Plan for 2013 requires the District to borrow \$500,000 to provide the necessary financing. This will be done through the State of Washington's LOCAL program.

Chart 26: Debt Limits and Available Capacity

Debt Limit and Available Capacity							
Type of Debt	2013 District Valuation	Statutory Debt Limit	Existing Debt	2012 Capital Projects	Total Debt Outstanding	Available Capacity	
Non-Voter Approved (.25%)	\$2,745,879,119	\$7,814,669	\$292,000	\$500,000	\$792,000	\$7,022,669	
Voter Approved (2.5%)	\$2,745,879,119	\$78,146,694	\$0	\$0	\$0	\$78,146,694	

Section 11: Personnel

The District Budget for 2013, 52% of the General Fund operational expenditures is dedicated to wages and salaries. The average percentage of wage and salaries for park districts in Washington State is close to 70%. The District has several classifications of employees from part time seasonal to full time salaried. Currently, the District has no labor union agreements with any classification of employees. The following is a list of each classification and details:

Chart 28: Employee Classification Detail

Position	Schedule	FLSA	Sick/Annual Leave	Benefits	Deferred Comp.
	PT Hourly	Yes	No	No	
Lifeguard		165	INO	INO	Yes
Instructor	PT Hourly	Yes	No	No	Yes
Head Lifeguard	PT/FT Hourly	Yes	No	No	Yes
Janitors	PT Hourly	Yes	No	No	Yes
Assist. Manager	F/T Salary	No	Yes	Yes	Yes
Aquatic Manager	FT Salary	No	Yes	Yes	Yes
Executive Director	PT Salary	No	Yes	Yes	Yes

The District budget calls for 11.4 Full Time Equivalent (FTE) positions for 2013, which is one FTE lower then what was budgeted for 2012 FTE's. Each week Head Lifeguard coverage is done with both the Supervisors (15 hrs.) and Assistant Supervisors (25 hrs.) and then filled in with Head Lifeguards.

Chart 29: FTE's by Personnel Category Yearly Comparison

Position	2009 FTE's	2010 FTE's	2011 FTE's	2012 FTE's	2013 FTE's
Lifeguard	2.5	2.8	3.0	3.0	4.1
Instructors	2.6	2.4	3.8	3.8	2.3
Head Lifeguard	2.5	6.3	1.3	1.3	1.8
Janitors					.5
Assistant Supervisor	0	0	2	2	1
Supervisor	2	0	2	2	1
Executive Director/Manager	1	1	.7	.7	.7
TOTAL FTE's	11	12.4	12.8	12.8	11.4

Glossary of Terms

Accounting System: The total set of records and procedures used to record, classify, and report information on the financial status and operations of an entity.

Accrual Basis Accounting: A method of accounting for revenues and expenses when earned or incurred instead of when cash is received or spent.

Actual: Monies which have already been used or received as opposed to budgeted monies which are estimates of possible funds to be spent or received.

Assessed Valuation: The estimated value placed upon real or personal property as the basis for levying property taxes.

Audit: An examination to determine the accuracy and validity of records and reports by an agency whose duty it is to make sure the District conforms with established procedures and policies.

BARS: Stands for Budgeting, Accounting, Reporting System. The manual the State of Washington requires governmental entities (i.e., counties and park districts) to use.

Base Budget: The ongoing cost to maintain the current level of service. Inflation is included in the budget without increasing any level of service.

Benefits: The District provided employee benefits such as social security insurance, retirement, worker's compensation, life insurance, medical insurance and dental insurance.

Bond: A written promise to pay a specific sum of money (principal) at a specified future date along with periodic interest rate. Bonds are typically used for long-term debt to pay for a particular capital expenditure.

Budget: A plan of financial operation embodying an estimate of proposed expenditures for a given period and the proposed means of financing them. Used without any modifier, the term usually indicates a financial plan for a single fiscal year.

Budget Calendar: The schedule of key dates involved in the process of adopting and then executing an adopted budget.

Budget Hearing: The public hearings conducted by District Commissioners to consider and adopt the annual budget.

Budget Policy: An overall plan to guide present and future courses of action regarding the coordination of revenues and expenditures.

Capital Assets: Assets of significant value which have a useful life of several years. Also referred to as fixed assets.

Capital Improvement Budget: Major capital improvements which are beyond the routine operation of the District are budgeted under separate capital project funds. These projects, which often require more than one year for completion, include items such as expansion of facilities and replacement of aging equipment. In total, these projects are referred to as the Capital Improvement Budget and are budgeted out of the Capital Improvement Fund and not the General Fund.

Capital Improvement Plan (CIP): A plan for capital expenditures to be incurred each year over a fixed period of years, identifying the expected beginning and ending date, and the amount to be expended in each year and the method of financing those expenditures.

Capital Outlays: Annual operating expenditures for the acquisition of, or addition to, fixed assets. These expenditures must cost more than \$3,000, including construction projects, land acquisition, major renovations or repairs to existing grounds or facilities, and equipment purchases.

Capital Projects: Projects which purchase or construct capital assets. Typically a capital project encompasses a purchase of land and/or the construction of a building or facility.

Cash Basis Accounting: The method of accounting where revenues are recorded when received and expenditures are recorded when paid.

Contingency: A budgetary reserve set aside for emergencies or unforeseen expenditures.

Debt Service: The annual payment of principal and interest on the District's indebtedness.

Deficit: The excess of the liabilities of a fund over its assets. The excess of expenditures over revenues during an accounting period.

Depreciation: The periodic expiration of an asset's useful life. Depreciation is a requirement, in proprietary type funds (such as enterprise and internal service funds).

Earned Revenue: Revenue which is derived from programs, services and activities, it does not include any tax revenue.

Enterprise Fund: A type of proprietary fund containing the activities of funds where the intent is for the direct beneficiaries to pay for all costs of the fund through fees, or where a periodic determination of revenues and expenses is desired by management.

Ending Balance: The year-end balance of current assets less current liabilities.

Expenditures: Where accounts are kept on the accrual or modified accrual basis of accounting, the costs of goods received or services rendered whether cash payments have been made or not. Where accounts are kept on a cash basis, expenditures are recognized only when the cash payments for the above purposes are made.

Fiscal Year: Any yearly accounting period, without regard to its relationship to a calendar year. The fiscal year for the District begins on January 1 and ends on December 31.

FTE: Stands for Full-time Equivalent. A numerical expression which indicates the amount of time a position has been budgeted for. A position budgeted at 40 hours per week for 12 months equals 1.0 FTE. Other frequently budgeted levels are 20 hours per week (.5 FTE) to show a position that has been split between two funds because the employee's responsibilities directly affect two funds.

Fund: An accounting entity with its own self-balancing set of accounts recording cash and/or other sources of revenues against expenditures for specific activities.

Fund Balance: The excess of an entity's assets over its liabilities in a particular fund. A negative fund balance is sometimes called a deficit.

GAAFR: Stands for Governmental Accounting, Auditing and Financial Reporting. The "blue book" is published by the Government Finance Officers Association to provide detailed guidance for the application of accounting principals for government.

GAAP: Stands for Generally Accepted Accounting Principles, which are accounting and reporting standards used for both private industry and government.

GASB: Government Accounting Standards Board regulates the rules and standards for all governmental units.

General Fund: The District's principal operating fund, which is supported by taxes, fees, and other revenues that may be used for any lawful purpose. The fund of the District that accounts for all activity not specifically accounted for in other funds.

Grants: A contribution of assets (usually cash) by one governmental unit or other organization to be used or spent for a specified purpose, activity, or facility. Typically, these contributions are made to local governments from the State and Federal governments and are received into the Special Revenue Fund till expended.

Interfund Transfers: Amounts transferred from one District fund to another and no services are rendered.

Intergovernmental Revenue: Grants, entitlements, shared revenues and payment for goods and services by one government to another.

Levy: To impose a tax, special assessment or service charge for the support of government activities. The term most commonly refers to the real and personal property tax levy.

Levy Rate: The rate at which taxes, special assessments or service charges are imposed. For example, the real and personal property tax levy is the rate at which property is taxed per \$1,000 of assessed valuation. The rate is determined by calculating the ratio of the maximum amount of property tax revenue allowable under state law and the total assessed valuation within the taxing district.

Liability: Debt or other legal obligation arising out of transactions in the past which must be liquidated, renewed or refunded at some future date.

LOCAL Program: A capital loan program by the State of Washington which taxing districts may utilize to raise capital for improvements and large purchases.

Mandate: A requirement imposed by one unit of government on another unit of government.

Modified Accrual Accounting: A basis of accounting in which expenditures are accrued but revenues are accounted for on a cash basis. This accounting technique is a combination of cash and accrual accounting since expenditures are immediately incurred as a liability while revenues are not recorded until they are actually received or are "measurable" and "available for expenditure". Since this type of accounting basis is a conservative financial approach, and is used by the District.

Object of Expenditure: Expenditure classifications based upon the types or categories of goods and services purchased. Typical objects of expenditure include personnel services (wages and salaries), contracted services (utilities, maintenance contracts, etc.) supplies and materials, and capital outlays.

Operating Budget: The annual appropriation to maintain the provision of District services to the public.

Operating Transfer In: Transfer from other funds which are not related to rendering of service.

Other Services and Charges: A basic classification for services other than personnel services which are needed by the District. This budget item includes professional services, communication, travel, advertising, rentals and leases, insurance, public utility services, repairs and maintenance, and miscellaneous.

Performance Measures: Specific quantitative measures of work performed within an activity or program (i.e., total swim lessons, admissions per month). Also a quantitative measure of results obtained through a program or activity.

Performance Objectives: A statement that describes in specific and measurable terms the results that the program is expected to achieve within a certain time-frame.

Program: A broad function or area of responsibility of government services. It is a basic organizational unit of government that is composed of a group of specific activities and operations directed at attaining a common purpose or goal.

Proprietary Fund: See Enterprise Fund.

Proposed Budget: The recommended and unapproved District budget submitted to the District Board of Commissioners and public in October/November of each year by the Executive Director and the District Accountant.

Reserve: A segregation of assets to provide for future use toward a specified purpose.

Resources: Total dollars available for appropriations including estimated revenues, fund transfers and beginning fund balances.

Revenue: Income received by the District to support programs or services to the community. It includes such items as taxes, fees, user charges, grants, fines, forfeits, interest income and miscellaneous revenue.

Revenue Estimate: A formal estimate of how much revenue will be earned from a specific source for some future period; typically, a year.

Salaries and Wages: Amounts paid for services rendered by employees in accordance with rates, hours, terms and conditions authorized by law or stated in employment contracts. This category also includes overtime and seasonal help.

Special Revenue Funds: Government funds, grants and donations where the source of revenue has stipulated it to be dedicated to a specific purpose.

Strategic Plan: Document created and used by the District for long-range budget planning.

Taxes: Compulsory charges levied by a government for the purpose of financing services performed for the common benefit. This term does not include specific charges made against particular persons or property for current or permanent benefits such as special assessments, or charges for services rendered only to those who pay, for example, sewer service charges.

Transfers: Internal movements of revenue and expenses among funds in the budget to provide needed sources of funding for expenses incurred on behalf of another fund.